

Message Text

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ORIGIN IO-03

INFO OCT-01 CIAE-00 CU-03 INR-10 NSAE-00 RSC-01 USIE-00

EUR-10 ISO-00 L-02 PM-03 NSC-07 SP-02 SS-14 SSO-00

NSCE-00 INRE-00 /056 R

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IO/UNESCO - FJGALANTO

EUR/CAN - EMBROWN

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS IMMEDIATE

AMEMBASSY OTTAWA

INFO AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY BONN

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NESCO

E.O. 11652: N/A

TAGS: AORG,UNESCO

SUBJECT: U.S.-CANADA ADMISSION TO UNESCO EUROPEAN
REGIONAL GROUP

REF: PARIS 23648

1. DEPT. WOULD APPRECIATE RECEIVING, SOONEST, ADDRESSEE
POSTS' REACTIONS TO FOLLOWING ALTERNATIVE PROPOSAL FOR
ACHIEVING SUBJECT GOAL AT 18TH GENERAL CONFERENCE.

2. SINCE CANADIANS HAVE IN PAST EXPRESSED CONCERN THAT
QUESTIONS RAISED BY SOVIETS IN DOC. 18 C/43 RE EX BD ROLE
AND AUTHORITY IN THIS MATTER, MAY CREATE DIFFICULTIES FOR US
AT GC, OPTIMAL STRATEGY FOR U.S. AND CANADA MAY ALSO BE
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SIMPLEST AND MOST STRAIGHTFORWARD, NAMELY, SUBMITTING

RESOLUTION PARALLELING 13TH GC RESOLUTION (13 C/RES. 5.91), WHICH ASSIGNED ALL MEMBERS, AS OF THEN, SAVE FIVE (U.S., CANADA, ISRAEL, NEW ZEALAND, AND AUSTRALIA), TO AT LEAST ONE OF FIVE PROGRAM REGIONS.

3. RES. WOULD REFER TO 13TH GC RES.; TAKE NOTE OF FACT THAT ORIGINAL RES. FELL SHORT OF OFT-ENUNCIATED GOAL (FREQUENTLY RESTATED IN RECENT YEARS BY DG) OF EACH MEMBER PARTICIPATING FULLY IN AT LEAST ONE REGIONAL GROUP; POINT OUT THAT SINCE 13TH GC (1964) A NUMBER OF NEW MEMBERS HAVE JOINED UNESCO (E.G. MALTA, GDR, BARBADOS, GUYANA, BANGLADESH,

SINGAPORE, OMAN, DEMOCRATIC REPUBLIC OF YEMEN, UNITED ARAB EMIRATES, LESOTHO, RWANDA), WHILE SEVERAL OTHERS HAVE CHANGED THEIR NAMES; AND END WITH LANGUAGE OF 13 C/RES.

5.91, REVISED AS FOLLOWS: ADDITION OF ALL HITHERTO UNASSIGNED MEMBER STATES (INCLUDING ISRAEL); NAME CHANGES; AND CHANGE IN HEADING FOR EUROPEAN GROUP, TO READ: "EUROPE AND NORTH AMERICA". COMPREHENSIVE RES. OF THIS KIND SHOULD ENABLE US TO OBTAIN MAXIMUM NUMBER OF CO-SPONSORS, PARTICULARLY AMONG THOSE MEMBERS THAT JOINED UNESCO SUBSEQUENT TO 13TH GC.

4. THIS APPROACH MIGHT HAVE FOLLOWING ADVANTAGES:

(A) REGULARIZE REGIONAL GROUPS SITUATION BY UPDATING 13GC RES., IN ACCORDANCE WITH AN ESTABLISHED, UNASSAILABLE PROCEDURE.

(B) IN EFFECT, EMPHASIZE PRINCIPLE THAT EACH MEMBER SHOULD BE A FULL PARTICIPANT IN AT LEAST ONE REGIONAL GROUP WHILE DE-EMPHASIZING IDEA THAT U. S. AND CANADIAN SITUATION IS EXCEPTIONAL.

(C) MAKE IT MORE DIFFICULT FOR FRENCH TO OPPOSE U. S. AND LESS LIKELY THAT ARABS WOULD CREATE SPECIAL DIFFICULTIES FOR US AS RESULT OF THEIR OPPOSITION TO ISRAEL.

(D) USSR/CHINA ISSUE ALSO LESS LIKELY CREATE PROBLIMITED OFFICIAL USE

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LEMS FOR U.S. SINCE IT WOULD BE RAISED, PRESUMABLY AS AMENDMENT TO "ASIA" SECTION OF RESOLUTION, IN DIFFERENT CONTEXT RELATING TO SPECIAL QUESTION OF MULTIPLE REGIONAL GROUP MEMBERSHIP.

(E) CANADIANS WOULD FIND IT MUCH EASIER TO JOIN IN COSPONSORING A RESOLUTION IN WHICH THEY DID NOT FIND THEMSELVES UNCOMFORTABLY LINKED WITH US. THIS WOULD

AVOID RISK OF SERIOUS EMBARRASSMENT TO US THAT WOULD RESULT FROM CANADIAN REFUSAL TO COSPONSOR OUR RES. AND FROM IMPRESSION THEY WOULD GIVE OTHERS OF TRYING TO KEEP THEIR DISTANCE FROM US. (DEPT. WOULD APPRECIATE RECEIVING EMBASSY OTTAWA'S REACTION TO REFTEL. IF EXTAFH HAS IN FACT CHANGED ITS MIND ABOUT WILLINGNESS TO COSPONSOR SINGLE RESOLUTION WITH U.S., WE ARE PUZZLED AS TO WHY THIS WAS NOT MADE CLEAR IN LATEST CANADIAN DRAFT RES.

OR AT LEAST IN CANADIAN AMBASSADOR GAGNON'S INSTRUCTIONS. WE REMAIN SKEPTICAL THAT GOC WOULD ACTUALLY AGREE TO COSPONSORING RES. IF U.S. ADDED, ESPECIALLY IN LIGHT PAST INDICATIONS THAT GAGNON'S VIEWS

ARE NOT ALWAYS IDENTICAL WITH THOSE OF EXT AFF.)

5. FOR UNESCO PERMDEL: PLEASE DISCUSS WITH CANADIAN PERM REP AND, AT YOUR DISCRETION, OTHER DELS AND SECRETARIAT MEMBERS. WOULD APPRECIATE YOUR OVERALL ASSESSMENT OF THIS APPROACH AND, IF FAVORABLE, YOUR VIEWS AS TO BEST WAY TO PROCEED.

6. FOR OTTAWA: PLEASE DISCUSS WITH EXT AFF OFFICIALS (INCLUDING GORN, IF POSSIBLE), DRAWING SELECTIVELY ON ABOVE POINTS, AND REPORT REACTIONS ASAP. INGERSOLL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 09 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE223185
Document Source: CORE
Document Unique ID: 00
Drafter: RDFORSTER:JU
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740287-0511
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741058/aaaabxut.tel
Line Count: 140
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: PARIS 23648
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 16 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 APR 2002 by ifshinsr>; APPROVED <19-Aug-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: U.S.-CANADA ADMISSION TO UNESCO EUROPEAN REGIONAL GROUP
TAGS: AORG, UNESCO
To: PARIS OTTAWA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005